



**SOLANO TRANSPORTATION IMPROVEMENT AUTHORITY
BOARD MEETING AGENDA**

**4:30 p.m., Wednesday, October 14, 2015
Suisun City Hall Council Chambers
701 Civic Center Drive
Suisun City, CA 94585**

Notice to the Public: By action of the Solano County Board of Supervisors, the Solano Transportation Improvement Authority (STIA) was established pursuant to, and for the purposes provided for under California Public Utilities Code §§180000 et seq which relate to the funding of transportation and transit projects.

Public Comment: Pursuant to the Brown Act, the public has an opportunity to speak on any matter on the agenda or, for matters not on the agenda, issues within the subject matter jurisdiction of the agency. Comments are limited to no more than 3 minutes per speaker unless modified by the Board Chair, Gov't Code § 54954.3(a). By law, no action may be taken on any item raised during the public comment period (Agenda Item IV) although informational answers to questions may be given and matters may be referred to staff for placement on a future agenda of the agency.

Speaker cards are helpful but not required in order to provide public comment. Speaker cards are on the table at the entry in the meeting room and should be handed to the STA Clerk of the Board.

Americans with Disabilities Act (ADA): This agenda is available upon request in alternative formats to persons with a disability, as required by the ADA of 1990 (42 U.S.C. §12132) and the Ralph M. Brown Act (Cal. Govt. Code §54954.2). Persons requesting a disability related modification or accommodation should contact Johanna Masiclat, Clerk of the Board, at (707) 424-6008 during regular business hours at least 24 hours prior to the time of the meeting.

Staff Reports: Staff reports are available for inspection at the STA Offices, One Harbor Center, Suite 130, Suisun City during regular business hours, 8:00 a.m. to 5:00 p.m., Monday-Friday. You may also contact the Clerk of the Board via email at jmasiclat@sta.ca.gov. **Supplemental Reports:** Any reports or other materials that are issued after the agenda has been distributed may be reviewed by contacting the STA Clerk of the Board and copies of any such supplemental materials will be available on the table at the entry to the meeting room.

Agenda Times: Times set forth on the agenda are estimates. Items may be heard before or after the times shown.

ITEM

BOARD/STAFF PERSON

- | | |
|---|----------------------|
| <p>1. CALL TO ORDER/PLEDGE OF ALLEGIANCE
(4:30 p.m.)</p> | <p>Chair Spering</p> |
| <p>2. CONFIRM QUORUM/ STATEMENT OF CONFLICT
An official who has a conflict must, prior to consideration of the decision; (1) publicly identify in detail the financial interest that causes the conflict; (2) recuse himself/herself from discussing and voting on the matter; (3) leave the room until after the decision has been made. Cal. Gov't Code § 87200.</p> | <p>Chair Spering</p> |

STIA BOARD MEMBERS

Jim Spering Chair County of Solano	Jack Batchelor, Jr. Vice-Chair City of Dixon	Elizabeth Patterson City of Benicia	Harry Price City of Fairfield	Norman Richardson City of Rio Vista	Pete Sanchez City of Suisun City	Len Augustine City of Vacaville	Osby Davis City of Vallejo
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STIA BOARD ALTERNATES

Erin Hannigan	Jerry Castanon	Tom Campbell	Chuck Timm	David Hampton	Lori Wilson	Curtis Hunt	Jesse Malgapo
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3. APPROVAL OF AGENDA

4. OPPORTUNITY FOR PUBLIC COMMENT

(4:30 – 4:35 p.m.)

5. CONSENT CALENDAR

Recommendation:

Approve the following consent items in one motion.

(Note: Items under consent calendar may be removed for separate discussion.)

4:35 – 4:40 p.m.)

A. Minutes of the STIA Board Meeting of September 9, 2015

Johanna Masiclat

Recommendation:

Approve STIA Board Meeting Minutes of September 9, 2015.

Pg. 5-8

6. PRESENTATIONS / INFORMATION ITEMS - Pg. 9-10

A. Updated Local Streets and Roads Data

Daryl Halls

(4:40 – 4:45 p.m.)

B. Draft List of Solano Safety Projects

Robert Macaulay

(4:45 – 4:50 p.m.)

C. Summary of Seniors/Disabled Mobility Priorities

Daryl Halls

(4:50 – 4:55 p.m.)

D. Recommendations by Solano City Managers Group

David White

(4:55 – 5:05 p.m.)

7. ACTION ITEMS - Pg. 11-14

STIA Board

A. Local Transportation Funding Recommendation

Recommendation:

Consider forwarding a recommendation to the STA Board authorizing the STA Board Chair and Board Members forward a letter to the Solano County Board of Supervisors requesting their consideration of a local funding source to address the following:

1. Funding for Local Streets and Roads Maintenance and Repair and Road Safety Projects Based on the 40% road lane miles, 40% population 20% sales tax generated return to source allocation formula;
2. Funding for Senior/Disabled Mobility; and
3. Provide Oversight and Accountability to the Public.

(5:05 – 5:25 p.m.)

8. BOARD MEMBERS COMMENTS

9. ADJOURNMENT

The next regular meeting of the STIA Board is *tentatively* scheduled for **4:30 p.m., December 9, 2015.**

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SOLANO TRANSPORTATION IMPROVEMENT AUTHORITY
Board Minutes for Meeting of
September 9, 2015

1. CALL TO ORDER

Chair Spering called the meeting to order at 4:30 p.m. A quorum was confirmed.

STIA BOARD MEMBERS

Jim Spering, Chair	Supervisor, County of Solano
Elizabeth Patterson	Mayor, City of Benicia
Jack Batchelor, Jr., Vice Chair	Mayor, City of Dixon
Harry Price	Mayor, City of Fairfield
Norman Richardson	Mayor, City of Rio Vista
Pete Sanchez	Mayor, City of Suisun City
Len Augustine	Mayor, City of Vacaville
Jesse Malgapo for Mayor Davis	Mayor, City of Vallejo

AGENCY STAFF PRESENT:

Birgitta Corsello	County Administrator, County of Solano
Brad Kilger	City Manager, City of Benicia
Jim Lindley	City Manager, City of Dixon
David White	City Manager, City of Fairfield
Suzanne Bragdon	City Manager, City of Suisun City
Laura Kuhn	City Manager, City of Vacaville
Daniel Keen	City Manager, City of Vallejo

STA TAC MEMBERS:

Matt Tuggle	Transportation Engineer, County of Solano
Graham Wadsworth	Public Works Director, City of Benicia
Joe Leach	Public Works Director, City of Dixon
George Hicks	Public Works Director, City of Fairfield
Tom McScorley	Public Works Director, City of Suisun City
Steve Hartwig	Public Works Director, City of Vacaville
David Kleinschmidt	Public Works Director, City of Vallejo

MEMBERS ABSENT:

Osby Davis	Mayor, City of Vallejo
Tim Chapa	City Manager, City of Rio Vista
Dave Melilli	Public Works Director, City of Rio Vista

STA STAFF PRESENT:

Daryl K. Halls
Bernadette Curry
Johanna Masiclat
Janet Adams

Robert Macaulay
Liz Niedziela
Philip Kamhi
Drew Hart

STA Executive Director
STA Deputy Legal Counsel
STA Clerk of the Board
STA Deputy Executive Director/Director of
Projects
STA Director of Planning
Transit Program Manager
Transit Program Manager
STA Associate Planner

ALSO PRESENT:

Bill Emlen
Belinda Smith

County of Solano
County of Solano

2. CONFIRM QUORUM/STATEMENT OF CONFLICT

A quorum was confirmed by the Clerk of the Board. There was no Statement of Conflict declared at this time.

3. APPROVAL OF AGENDA

At the request of Chair Spering, the order to present the informational items A, B, and C was changed to B, C, and A. On a motion by Vice Chair Batchelor, and a second by Board Member Price, the STIA Board approved the agenda as amended. (8 Ayes)

4. OPPORTUNITY FOR PUBLIC COMMENT

None presented.

5. CONSENT CALENDAR

On a motion by Board Member Price, and a second by Vice Chair Batchelor, the STIA Board approved Consent Calendar Item A. (8 Ayes)

A. Minutes of the STIA Board Meeting of May 13, 2015

Recommendation:

Approve STIA Board Meeting Minutes of May 13, 2015.

6. INFORMATIONAL ITEMS

B. Solano Travel Safety Plan

Robert Macaulay noted that the Solano Travel Safety Plan was last updated and adopted by the Board in 2005. Staff is currently working to update the plan with recent traffic and accident information to provide a new list of potential safety concerns. He commented that the purpose of the Plan is to identify travel safety deficiencies in Solano County and recommend a program of cost-effective travel safety programs and projects. He identified the traditional methods for addressing travel safety deficiencies which involves education, engineering and/or enforcement programs.

C. Discussion of Meeting the Future Mobility Demands of Seniors and People with Disabilities

Daryl Halls provided background on the projected growth in numbers of seniors in Solano County. He identified and addressed the mobility needs of the growing senior and disabled population in Solano County. He also identified the issues that emerged during the development of the Mobility Management Programs through a countywide effort based on several summits, five community based plans and studies, and four advisory committee meetings. He listed programs that are currently being implemented such as the Call Center, Older Drive Safety Program, Travel Training/Transit Ambassador, Countywide Process of ADA Paratransit Eligibility, and the Solano Intercity Taxi Scrip.

A. Recommended Local Streets and Roads (LS&R) Allocation Formula

David White, City of Fairfield, presented the recommended distribution formula agreed to by the City Managers for Local, Streets, and Roads (LS&R) funding; (5-year and annual LS&R distribution formula: 40% (miles), 40% (population), 20% (taxable sales by City)).

Board Comments:

Board Member Patterson asked if information on governance has been gathered from the other counties. David White responded and stated they would at a later time.

Chair Spering recommended to have an advisory component that will monitor and identify the allocation and distribution process to avoid any misunderstandings with the general public.

Board Member Augustine asked if the formula is locked in or does it changes as the population changes within the 5 years. Chair Spering responded that the formula is locked in for the 5 year term.

Chair Spering noted that there needs to be high profile projects and maintenance of effort to get the general public's support.

Board Member Augustine asked if the STA gets a cut of the revenues that come in? Daryl Halls responded no. Chair Spering added that there needs to be a small percentage that goes to the seniors and persons with disabilities, an allocation that would go back to help those communities and a flexible component to help those identified programs and safety projects between two jurisdictions that STA would facilitate.

Board Member Patterson requested clarification on the definition of projects. Daryl Halls responded that the polling identified two main issues; maintaining roads and safety. He cited that the reason we had a safety plan ten years ago there used to be a regional category where we can flex a percentage of the federal cycle money to safety projects, but that went away.

Board Member Sanchez commented that since the local streets and roads rated the highest priority over the mobility and senior assistance, he questioned if there was a percentage of the age bracket from the survey taken that could be explain this.

Daryl Halls responded that the survey was universal by city. He specified that based on the 400 Solano County voters surveyed, the maintenance of local streets and roads and road safety were identified as one of three top priorities, over 70% support, along with improving schools and public safety.

Chair Spering added that the one thing that the studies are showing is that people are starting to equate the conditions of their roads and sidewalks to the value of their homes and that there is value in the maintenance of infrastructure.

Chair Spering commented on the need to form an oversight committee and the finance directors from each member agency staff who would serve to make advisory votes. Board Member Patterson stated that in terms of the accountability portion, we should move forward and take advantage of the ability to have data available for transparency purposes to gain the trust of the general public.

In summary, there was general consensus that there is a critical need for a local funding source to address the current, short-term and long-term funding needs for local streets and roads. The STIA Board requested the Solano City Manager's Group consider three additional topics and return with recommendations to the STIA Board in October. This included:

1. A recommendation regarding road safety projects
2. A recommendation regarding meeting the mobility needs of the growing population of seniors and people with disabilities
3. Recommendations for providing oversight and accountability

7. BOARD MEMBER COMMENTS

No further comments were made at this time.

8. ADJOURNMENT

The next regular meeting of the STIA Board is *tentatively* scheduled for **4:30 p.m., October 14, 2015**.

Attested by:


Johanna Masielat
Clerk of the Board

September 28, 2015

Date



DATE: October 7, 2015
TO: Solano Transportation Improvement Authority (STIA) Board
FROM: Daryl K. Halls, STA Executive Director
RE: Summary of STIA Informational Presentations

6.A Updated Local Streets and Roads Data

In December 2014, the Solano Transportation Authority (STA) released the first Solano Annual Pothole Report focused on the current conditions of all of the local streets and roads located within the seven cities and the County of Solano. This report was prepared with the support of the public works staff from each of the seven cities and the County and identified that Solano County's 3,724 total lanes miles of local streets and roads collectively have an average Pavement Condition Index (PCI) of 64 (fair). At the current rate of expenditure based on current and projected funding over the next five years, this average PCI is projected to fall from 64 (fair) to 57 (at risk). At the STIA Board in September 2015, the Solano City Managers' Group provided the STIA Board meeting with a return to local source allocation formula for any local sales tax funds comprised of 40% total lanes miles, 40% population, and 20% sales tax generated. This recommendation was generally supported by the STIA Board. At the October 14th STIA Board meeting, staff will provide an update of local streets and roads data utilizing this recommended allocation formula.

6.B Draft List of Solano Safety Projects

The past few months, STA staff has been working with public works staff from the seven cities and the County to update the Solano Countywide Traffic Safety Plan. This plan was last updated ten years ago. A draft list of identified safety projects located within in each community has been developed and will be provided at the STIA Board meeting as an informational item.

6.C Summary of Seniors/Disabled Mobility Priorities

The STA has been working with the Solano County's transit operators and three advisory committees to develop, fund and implement services to meet the mobility needs of Solano County's growing senior and people with disabilities. At the STIA Board meeting, staff will provide an update of these identified service priorities.

6.D Recommendations by Solano City Manager's Group

In September, the Solano City Manager's Group, in response to a request by the STIA Board, provided a recommendation regarding a return to local source allocation formula for local streets and roads. At this same meeting, the STIA Board requested the Solano City Manager's Group provide a recommendation pertaining to road safety projects, senior/disabled mobility, and providing public accountability. These recommendations are scheduled to be presented for the consideration of the STIA Board at the October 14th meeting.

Recommendation:
Informational.

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DATE: October 6, 2015
TO: Solano Transportation Improvement Authority (STIA) Board
FROM: Daryl K. Halls, STA Executive Director
RE: Local Transportation Funding Recommendation

Background:

Since 1998, Solano County has grappled with various options to address the growing funding gap between available federal, state, regional and local transportation funds and, specially, the funding necessary to address the maintenance of local roads and streets in Solano County, the critical improvements needed to improve local road safety, and providing access to mobility for Solano County's growing number of seniors and persons with disabilities.

In 1998, Solano County business and political leaders placed an advisory measure on the ballot (Measure F) asking Solano County voters about their prospective support for a short list of transportation improvements. Measure F was approved by 76.5% of Solano County voters, but it did not contain passage of a local sales tax ordinance for providing the funding for these specified improvements. Subsequent local measures in 2002, 2004 and 2006 collectively received a majority of voter support, but were unsuccessful in garnering the supermajority of 66.7% necessary for passage of a special tax for transportation.

In December 2014, the STA, working closely with the public works staff from County of Solano and the cities of Benicia, Dixon, Fairfield, Rio Vista, Suisun City, Vacaville and Vallejo, completed the first annual Solano County Pothole Report which provided a detailed status of Solano County's 3,724 total lane miles of local streets and roads. The report identified an average Pavement Condition Index (PCI) of 65 (fair) with an annual funding expenditure of \$20 million, but an annual shortfall of \$24 million just to maintain the current PCI rating of fair. At the current rate of expenditure, Solano County's streets and roads are projected to continue to get worse in just the next seven years (2021), from the current countywide PCI rating of 64 (fair) to 57 (at-risk), unless additional funding can be identified to offset this downward trend with an increased investment for each of the seven cities and the County.

In January of 2015, the Solano Transportation Authority (STA) commissioned a public opinion poll of registered Solano County voters to assess the importance of transportation in comparison to other community priorities, the willingness of local voters to afford a local funding measure, and the degree of local trust of government to administer a local funding measure. Based on the 400 Solano County voters surveyed, local streets and roads maintenance and safety were identified as one of three top priorities with over 70% support, along with improving schools and public safety. The survey also concluded that the affordability factor among Solano County voters had improved, but the public trust pertaining to whether public funds would be spent wisely was low.

The Solano Transportation Improvement Authority (STIA) was established by the Solano County Board of Supervisors in 2001/2002 to evaluate local transportation funding options and provide recommendations regarding local transportation funding. Each of the seven cities and the County of Solano are represented on the STIA Board. In 2013, the STIA served as the forum for the development of the Regional Transportation Impact Fee (RTIF) that was added to the County's Facility Fee Program (FFP) beginning in February 2014 and which provides a small fee as part of the FFP on future development that helps mitigate the impact of future development on Solano County's roads. The RTIF program has been helpful in advancing several key projects, but does not provide funding for the maintenance and fixing of existing roads.

Currently, Solano County cities and the County rely heavily on state funding to fund the repair and maintenance of its local streets and roads with 79% of Solano's local street and road funding coming from state gas tax. Federal (7%) and local (14%) sources provide much smaller percentages. In February of 2015, in response to lower gas prices, the Board of Equalization voted to reduce the gas tax swap by the equivalent of 6 cents (from 18 cents to 12 cents) resulting in a 25% cut in state gas revenues being returned to local cities and counties for streets and roads. For Solano County, this is an estimated \$5 million less in state gas tax to be allocated for Fiscal Year 2015/16. This loss of state gas tax funding only exacerbates the funding shortfalls for Solano County's streets and roads.

Following the action by the Board of Equalization, the STIA Board reconvened to discuss options for addressing both the near-term reduction in state gas tax funding for local streets and roads and the projected longer term funding shortfall.

On April 15th, the STIA Board met to discuss three topics:

1. Review the status of transportation funding, following the vote by the Board of Equalization to reduce state gas tax funding, with the specific topic focused on available current and future funding for the maintenance and repair of local streets and roads.
2. Receive a presentation on the January 2015 public opinion poll
3. Discuss local funding options

At the conclusion of the meeting, the STIA Board requested a follow up meeting be scheduled with the Solano City Managers, City Public Works Directors, and County Chief Administrative Officer and County Engineer to continue the discussion about local streets and roads and the lack of funding.

On May 13th, the STIA Board convened a follow up meeting that included the City Managers and Public Works Directors for the seven cities, and the County Chief Administrative Officer and the County Engineer to discuss the following:

1. The current and project status of local streets and roads in Solano County
2. A roundtable discussion regarding the status of local streets and roads within each of the seven cities and the County
3. Short-Term and long-term need for a local transportation funding source
4. Where do we go from here?

At the meeting, the STIA Board requested the Solano City Managers develop a recommendation focused on a return to source allocation formula for local streets and roads and to bring this back to the STIA Board at a future meeting.

On September 9th, the STIA Board met again with the Solano City Managers Group. At this meeting, the following items were discussed:

1. The Solano City Manager's Group presented a recommendation to the STIA Board for the allocation formula for a prospective local funding source for local streets and roads to be returned to cities and the County based on 40% population, 40% road miles, and 20% sales tax generated.
2. A summary of a Countywide Travel Safety Plan being updated by the STA in partnership with the County and the seven cities was presented
3. A presentation was also provided on the current and future mobility needs of seniors and people with disabilities

At the conclusion of this meeting, there was general consensus that there is a critical need for a local funding source to address the current, short-term and long-term funding needs for local streets and roads. The STIA Board requested the Solano City Manager's Group consider three additional topics and return with recommendations to the STIA Board in October. This included:

1. A recommendation regarding road safety projects
2. A recommendation regarding meeting the mobility needs of the growing population of seniors and people with disabilities
3. Recommendations for providing oversight and accountability

Discussion:

A fourth meeting of the STIA Board has been scheduled for October 14, 2015 at 4:30pm at Suisun City Council Chambers. At this meeting, the Solano City Manager's Group is scheduled to provide recommendations to the STIA Board in regards to road safety projects, mobility for seniors and people with disabilities, and for providing oversight and accountability for the public.

Recommendation:

Consider forwarding a recommendation to the STA Board authorizing the STA Board Chair and Board Members forward a letter to the Solano County Board of Supervisors requesting their consideration of a local funding source to address the following:

1. Funding for Local Streets and Roads Maintenance and Repair and Road Safety Projects Based on the 40% road lane miles, 40% population 20% sales tax generated return to source allocation formula;
2. Funding for Senior/Disabled Mobility; and
3. Provide Oversight and Accountability to the Public.

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