



DATE: April 30, 2025
TO: STA Board
FROM: Daryl Halls, Executive Director
Robert Guerrero, Deputy Executive Director/Director of Planning
Nick Burton, Director of Projects
Ron Grassi, Director of Programs
RE: STA's Draft Overall Work Plan (OWP) for FYs 2025-26 and 2026-27

Background:

Each year, the Solano Transportation Authority (STA) Board and staff identify and update the STA's priority plans, projects, and programs. These tasks provide the foundation for the STA's OWP for the forthcoming two fiscal years. In July 2002, the STA Board modified the adoption of its list of priority projects to coincide with the adoption of its two-year budget. This marked the first time the STA had adopted a two-year Overall Work Plan.

Over the past 20 plus years, the STA's Overall Work Plan (OWP) has continued to evolve based on changing Board priorities, requests from the eight member agencies that comprise the STA's Joint Powers Authority (JPA), and to address priorities, policies, and requirements emanating from the federal, state, and the region. The focus of the STA during the timeframe of 2000 to 2005 was to complete the first Solano County Comprehensive Transportation Plan, initiate various corridor studies, and identify a handful of priority projects to fund and advance into construction. From 2005 to the present, the STA has taken a more proactive role in advancing projects through a variety of project development activities and has expanded its transit coordination role in partnership with Solano's five local transit operators, the Capitol Corridors, and the San Francisco Bay Ferry. STA is now managing numerous mobility programs, through our role as a Consolidated Transit Service Agency (CTSA), designed to improve mobility and access for older adults, people with disabilities, low-income residents traveling to work, shopping, medical appointments, veterans, and school-age children and their parents traveling to and from school.

Planning FY 2025-26

During this FY, STA's planning activities focused on supporting the seven cities and the County in completing their Housing Element updates through the Solano Housing Collaborative. With all eight housing elements complete, efforts in early 2025 and into FY 2025-26 will shift to supporting Housing Element implementation. Planning staff will also continue advancing several major planning efforts into the upcoming fiscal year, including carrying over the Solano Rail Hub Project and continuing work on the three elements of the Comprehensive Transportation Plan (CTP). Significant progress was made this FY on several planning efforts, such as the Safe Routes to Schools (SR2S) Plan, and completion of the Vallejo Passenger Rail Study and the Solano Rail Crossing Safety Improvements Plan Update. In addition, several new efforts were launched, including the Solano Transportation Resiliency Plan, Solano Rail Hub Priority Development Area (PDA) Plan, and Solano Priority Production Area (PPA) Plan. Staff also worked closely with the Metropolitan Transportation Commission (MTC) on the Plan Bay Area 2050+ Update and continued administering discretionary funding through the Bay Area Air Quality Management District Transportation Funds for Clean Air.

Projects FY 2025-26

In 2009, the STA's eight member agencies approved an update and modification to the STA's Joint Powers Agreement that authorized the STA to perform all aspects of project development and delivery, including right of way functions for specified priority projects. The following list provides a summary of accomplishments of this last year:

- ✓ Received Board approval to award construction contract for the construction of the State Route (SR) 37/Fairgrounds Drive Diverging Diamond interchange obtained Regional Measure 3 funds for the construction phase.
- ✓ Worked with MTC and Caltrans to initiate the design phase for SR 37 Interim Congestion Relief Project (SR 37/121 to Mare Island).
- ✓ Received Board approval to initiate design for Package 5 of the Interstate 80 (I-80)/680/SR12 Interchange Project, which received RM3 funding for design totaling \$11M.
- ✓ STA landed two SB1 Grants three years ago. The first was \$123.4M for the I-80 Managed Lanes Project construction phase which started construction in May 2022 and is slated to be open in 2025, while the second was \$26M for the I-80 Westbound Truck Scales design phase with STA taking the lead on the design phase which is at 95% completion.
- ✓ This year, STA obtained another SB 1 grant (\$129M) for construction of the I-80 Westbound Truck Scales with STA taking the lead for completing right of way acquisition.
- ✓ Implementation of the 2018 and 2020 State Transit and Intercity Rail Capital Program (TIRCP) grants for Solano Express Service Integration and Electrification are still underway.
- ✓ In partnership with Caltrans and Rio Vista, the SR 12 SHOPP project will be delivered in three phases with the first phase already completed, while phases 2 and 3 to start in FY 2026-27.
- ✓ Completed the eleventh annual report for the Regional Transportation Impact Fee (RTIF) Program, which passed the \$24 million milestone in funds generated for the Program.
- ✓ The Abandoned Vehicles Abatement (AVA) Program reimbursed 7,997 vehicles abated during the previous fiscal year.
- ✓ Developed updated funding plan for Jepson Parkway project phases.
- ✓ STA was awarded \$123,916 in Low Carbon Transit Operations Program (LCTOP) funding for installing electric vehicle infrastructure at the Suisun City Mobility Hub Project. This was in addition to the \$200,000 that STA received in LCTOP funding the prior year for the same project.
- ✓ STA received grant eligibility from the California Transportation Commission for the Competitive Program of the Local Partnership Program. The STA received an additional \$200,000 funding from Bay Area Air Quality Management District (BAAQMD) for the Bay Trail/Vine Trail Project, which increased BAAQMD's funding for the project from \$400,000 to \$600,000.

Programs FY 2025-26

STA's Program Department has remained active in providing mobility programs and options. The assortment of 17 countywide and two local programs offered have continued to grow and evolve. STA's First and Last Mile Program partnership with LYFT continues to bridge service gaps supporting transit service. While the number of people commuting has been steadily increasing over the past year, the Solano Employer/Commuter Programs have assisted north county residents from Vacaville and Dixon get to Sacramento through the Solano Mobility Express Vanpool Pilot Program. The bucks for bikes program encourage the transition from single vehicle occupancy. Staff has completed Community Based Transportation Plan(CBTP) for the Cities of Suisun City and Rio Vista, and is currently working on the CBTP for the City of

Dixon. Staff is also working on building partnerships with our adjacent counties along the SR 37, I-80 and I-680 travel corridors to eliminate barriers for the commuters between counties.

The Safe Routes to School (SR2S) Program had another proactive and productive school year with the initiation of a 3rd cycle of Micro Grant Projects and another round of enforcement grants. The program initiated a SR2S Plan update this past year and is planned for completion in early FY 2025-26.

The STA, with funding provided by MTC, has initiated a Connected Mobility Implementation Plan which provides important information regarding performance measures, developed a SR 37 Transit/TDM Plan, and how best to respond to the 27 recommendations and six focus areas brought forward by MTC's Blue Ribbon Transit Recovery Task Force. Overall, the Programs Department has continued to provide mobility services throughout the county, the summary includes:

- ✓ The Solano Mobility Call Center assisted 9,271 individuals by phone, 469 in person, and 122,768 website users.
- ✓ Assessed 483 individuals for American with Disabilities Act (ADA) eligibility.
- ✓ Expanded the Intercity Paratransit Taxi Card Program to include non-ambulatory services and provided 2,685 trips and implemented the program in Suisun City with 10,783 rides.
- ✓ Completed 774 Travel Training and field trips.
- ✓ GoGo Grandparents provided 20,316 trips.
- ✓ 54,393 rides provided on the First Last Mile Program.
- ✓ 858 employer engagements through Solano Mobility and the Solano EDC at Chamber and 25 tabled events in fiscal year 2023/24.
- ✓ The Equitable Access to Justice Pilot providing 1,175 rides for jurors and collaborative court participants.
- ✓ The Solano Mobility Express Vanpool Pilot providing 6,246 rides since program inception.
- ✓ Updated incentives programs to enhance goals of the programs.

Discussion:

Attached for review is the STA's OWP for FY's 2025-26 and 2026-27. The 27 plans, 17 projects and 18 programs contained in the current OWP have been updated to reflect milestones achieved and contain new additions approved by the STA Board during FY 2024-25 that increase the OWP to 62 items.

PROJECT DELIVERY/COMPLETE PROJECTS/NEAR TERM CONSTRUCTION PROJECTS

Gearing up for the STA's Budget for FY 2025-26 and 2026-27, the following five OWP projects are fully funded and are now completed, currently under construction or slated to be in construction in FY 2025-26 or 2026-27:

- ✓ I-80 Managed Lanes (Conversion of HOV Lanes to Express Lanes from Red Top Road to Air Base Parkway and the New Express Lanes from Air Base Parkway to I-505) – Under Construction
- ✓ I-80 Westbound Truck Scales (design phase underway with SB 1 grant and RM 3 for right of way)– STA (environmentally cleared)-RM 3/SB1 TCEP/Federal Earmark – construction scheduled to start in 2025-26.
- ✓ SR12 SHOPP/Complete Highways Project – construction scheduled for 2026-2027
- ✓ SR 29 SHOPP/Complete Highways Project – construction scheduled for 2025-26
- ✓ SR 37/Fairgrounds Interchange Improvements – under construction

There are several projects that are currently in the project development phase with a specific project development phase currently funded so that work can continue, but the project is not fully funded and the STA is seeking additional future funds for construction.

- ✓ I-80/I-680/SR 12 Interchange – Phase 5 design phase– RM 3
- ✓ SR 37 Interim Congestion Relief Project (SR 121 to Mare Island), design phase funded – Caltrans/MTC/STA/SCTA/NVTA – RM 3/SB1/State Funding
- ✓ Jepson Parkway – remaining unfunded segments City of Fairfield and Vacaville – Fairfield and Vacaville to seek Developer Implementation– RTIF/TIF/LPP/Others

Finally, there are several projects that are included in the OWP, but the initial or next phase of the project is not currently funded in the current two-year budget.

- ✓ I-80 Express Lanes Project – Carquinez Bridge to SR 37 – seeking environmental phase funding
- ✓ I-80 Express Lanes – I-505 to Yolo County Line – Seeking PID Funding
- ✓ SR 37 Mare Island Interchange - Seeking supplemental PID Funding
- ✓ SRs 12 and 113 Comprehensive Multimodal Corridor Plan Updates

TRANSIT CENTERS

In recent years, STA has partnered with local transit operators and cities to improve and upgrade regional transit centers. There are several priority transit centers where the STA has successfully pursued and obtained or programmed federal, state or regional funds. Several of these projects are moving through project development phases. These projects are initial phases of larger planned transit projects that are not fully funded. The larger, long range transit centers are as follows:

- ✓ Suisun City Mobility Hub-Project – Construction completed FY 2024-25
- ✓ Vallejo Station – Phase B- RM 3 eligible -initial funding requested for environmental/design
- ✓ Solano Rail Hub – Capital improvements for expanded Capital Corridor service and future SMART service -RM 3 funds requested for Environmental and Design
- ✓ Fairfield/Vacaville Hannigan Rail Station – Phase 2 (Station Building/Additional Parking)
- ✓ Fairgrounds Mobility Hub Project - initial phase fully funded OBAG3/County TDA

STA PLANNING ACTIVITIES

The following planning studies are either recently completed, ongoing or scheduled to be undertaken or completed in FY 2025-26:

- ✓ Completed the Rio Vista Community Based Transportation Plan (CBTP) – Programs Department
- ✓ Completed Vallejo Passenger Rail Feasibility Study
- ✓ Completed Solano Rail Crossing Safety Improvements Plan Update
- ✓ Continue coordination on Housing Element Implementation with Solano member agencies, including the Solano Housing Collaborative
- ✓ Safe Routes to Schools Plan Update
- ✓ Working on Dixon CBTP and initiating County CBTP in 2025-26
- ✓ Work with MTC on Plan Bay Area 2050 update
- ✓ Comprehensive Transportation Plan- three elements, and equity framework underway
- ✓ Solano Connected Mobility Implementation Plan in process
- ✓ 2025 Congestion Management Program
- ✓ Solano-Napa North Bay Passenger Rail Feasibility Study

- ✓ Solano Rail Hub Priority Development Area (PDA) Plan
- ✓ Solano Priority Production Areas (PPA) Plan
- ✓ Solano Transportation Climate Resiliency Plan
- ✓ Solano Routes of Regional Significance Update – Projects Department
- ✓ State Route 12 Corridor Study - Projects Department
- ✓ State Route 113 Corridor Study – Projects Department

STA PROGRAMS

Some of the major upcoming programs included the following:

- ✓ Solano Safe Routes to Schools (SR2Ss) Cycle 4 Micro-Grant and 6th Round Enforcement Grant
- ✓ Completed sixth Full Year of College Fee program for SCC students
- ✓ The Solano Mobility Management Call Center will continue to be marketed to likely users to increase awareness of mobility options
- ✓ Focus on mobility options for Older Adults, Veterans and People with Disabilities will also continue with focused outreach, Travel Training and GoGo Grandparents
- ✓ Completion of tenth year of In-Person ADA Eligibility Program will continue with the added ease of over the phone assessments if applicable
- ✓ The Employer-Commuter Program is looking to expand the use and marketing of Ride Amigos, First and Last Mile, vanpool connections and working along corridors with our neighboring counties
- ✓ Implementation of eleventh year of the RTIF Program

There are several primary tasks for STA working with the transit operators in FY 2025-26. First will be working collaboratively on the Solano Connected Mobility Implementation Plan on the six focus areas of MTC's Blue Ribbon Transit Recovery Task Force. Update and execution of the Solano Express funding agreement for FY 2025-26. Development of the five-year operations of the Solano Express funding agreement. The coordination with Comprehensive Operational Analysis (COA) for Solano Express with SolTrans and funding partners based on recommendations of Solano County Transit 2030 Policy recommendations.

The OWP contains plans, projects, transit projects, city project, transit/mobility programs, and coordination or funding programs. The draft OWP will be presented to the Consortium and TAC in April and the STA Board in May with Board adoption scheduled for June of 2025.

The two-year OWP will lead-up to the Board's adoption of STA's updated two-year budget scheduled for July.

Recommendation:

Release the [STA's Draft Overall Work Plan \(OWP\) for FY 2025-26 and 2026-27](#) (Attachment A) for FY 2025-26 and 2026-27 for a 30-day review and comment period.

Attachment:

Click for immediate review and printing:

- A. [STA's Draft Overall Work Plan \(OWP\) for FY 2025-26 and 2026-27](#)